

# PLANNING BOARD

June 19, 2019 7:00 PM Regular Meeting

**Historic Courtroom Courthouse Complex** 

#### Agenda

# Camden County Planning Board Regular Meeting June 19, 2019, 7:00 PM

# **Historic Courtroom, Courthouse Complex**

ITEM I. Call to Order & Welcome

ITEM II. Consideration of Agenda

ITEM III. Consideration of Minutes from April 17, 2019

Planning Bd Minutes - May 15, 2019

ITEM IV. Old Business

ITEM V. New Business

Item 1. UDO 2019-05-28 Rezoning US 17 and McPherson Rd

UDO 2019-05-28 Rezoning US 17 and McPherson Rd

ITEM VI. <u>Information from Board and Staff</u>

ITEM VII. Consider Date of Next Meeting - July 17, 2019

ITEM VIII. Adjourn



# **Camden County Planning Board AGENDA ITEM SUMMARY SHEET**

Minutes

**Item Number:** 

Meeting Date: June 19, 2019

**Submitted By:** Amy Barnett, Planning Clerk

Planning & Zoning

Prepared by: Amy Barnett

**Item Title** Planning Bd Minutes - May 15, 2019

**Attachments:** pbmins\_04172019 (PDF)

Regular Meeting – April 17, 2019

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Camden County Planning Board
Regular Meeting
April 17, 2019 7:00 PM
Historic Courtroom, Courthouse Complex

5 Historic Courtroom, Courthouse C 6 Camden, North Carolina

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**MINUTES** 

9 The regular meeting of the Camden County Planning Board was held on April 17, 2019 in the Historic Courtroom, Camden, North Carolina. The following members were present:

# I. CALL TO ORDER & WELCOME

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Chairman Calvin Leary called the meeting to order at 7:00 PM.

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#### Planning Board Members Present:

Attendee Name	Title	Status	Arrived
Calvin Leary	Chairman	Present	6:50 PM
Fletcher Harris	Board Member	Present	6:50 PM
Rick McCall	Board Member	Present	7:03 PM
Ray Albertson	Board Member	Absent	
Steven Bradshaw	Board Member	Present	6:50 PM
Cathleen M. Saunders	Board Member	Present	6:50 PM
Nathan Lilley	Board Member	Present	6:50 PM

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#### 17 Staff members Present:

Attendee Name	Title	Status	Arrived
Dan Porter	Planning Director	Present	6:40 PM
Dave Parks	Permit Officer	Present	6:30 PM
Amy Barnett	Planning Clerk	Present	6:30 PM

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#### 19 Others Present:

Attendee Name / Address	Title / Company	<b>Meeting Section</b>
Aaron Pippen, 262 Sleepy	Adjacent Property Owner	Old Business # A,
Hollow Road, Camden NC		Sleepy Hollow Estates
Sean Robey, 154 US 158 E,	Eastern Carolina Engineering,	New Business # A,
Camden NC	Agent for Applicant	WAO Garage

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Regular Meeting – April 17, 2019

21	II.	<b>CONSIDER</b>	ATION	OF A	GENDA
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22 Motion to Approve Agenda As Presented

Rick McCall arrived to the meeting late, after the agenda was voted upon.

**RESULT:** PASSED [UNANIMOUS]

> **MOVER:** Steven Bradshaw, Board Member **SECONDER:** Cathleen M. Saunders, Board Member **AYES:** Leary, Harris, Bradshaw, Saunders, Lilley

ABSENT: McCall, Albertson

#### 29 III. CONSIDERATION OF MINUTES - MARCH 20, 2019

Motion to Approve March 20, 2019 Minutes As Written

Rick McCall arrived to the meeting late, after the minutes were voted upon. 31

32 **RESULT:** PASSED [UNANIMOUS]

33 **MOVER:** Steven Bradshaw, Board Member 34 **SECONDER:** Fletcher Harris, Board Member

**AYES:** 

35 Leary, Harris, Bradshaw, Saunders, Lilley 36

ABSENT: McCall, Albertson

#### 37 INTRODUCTION OF NEW BOARD MEMBER

- 38 Planning Director Dan Porter introduced Nathan Lilley of Camden, NC, newest member of the
- 39 Planning Board.

#### 40 IV. OLD BUSINESS

41 Old Business - UDO 2019-02-18 Preliminary Plan Phase 2 Sleepy Hollow Estates

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- Dan Porter described this Old Business item. This item was heard at the March 20, 2019
- 44 meeting of the Camden County Planning Board. At that meeting, adjacent property owners
- 45 spoke of property line disputes between their property lines and the developer's property. It was
- decided by the Board to table this item until such time as the disputes had been cleared up. Staff 46
- 47 consulted with County Attorney John Morrison who advised in writing that property line
- disputes are a matter for the courts and not governmental boards such as the Planning Board or 48
- 49 Board of Commissioners. Dan Porter summarized the letter which Attorney Morrison wrote:

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- Property line disputes are between property owners
- Planning Board, Board of Commissioners, and Planning Staff do not have the right to intervene in such disputes
- Property line disputes are a matter for the courts
- If a developer decides to proceed, he does so at his own risk, even if he knows that at some point in the future the property lines may be disputed in court

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• From letter: "Although this may seem surprising to the public, it makes common sense upon even brief reflection. If the Planning Board or the Board of Commissioners had the authority to stop development because of title concerns, any citizen could make an objection and bring development to a halt."

Chairman Calvin Leary stated that considering the advice of the County Attorney on this, and since the reason for tabling this item was due to property line disputes, all discussion was handled at the prior meeting. Chairman Leary also stated that there shall be no further discussion except one person who called him at his residence. Chairman Leary had promised Aaron Pippen 5 minutes worth of time to speak.

## Aaron Pippen, 262 Sleepy Hollow Road, Camden, NC; Adjacent Property Owner

• Stated he spoke with the person who wrote the UDO and he said that as long as association with a bona fide farmer who is farming your piece of property can be shown, then that is what it was written for.

Rick McCall asked if that person was present. Dan Porter stated that he was not, and further stated that the person referenced was the consultant on the UDO.

Dan Porter passed out a handout which was an excerpt of the North Carolina General Statutes which define what the State of North Carolina considers to be a Bona Fide Farm.

Chairman Leary asked for confirmation that this was covered at the last meeting. Mr. Porter stated it was but that he didn't have the legal reference at that meeting.

Mr. Porter read from NCGS §153A-340(b)(2):

"For Purposes of determining whether a property is being used for bona fide farm purposes, any of the following shall constitute sufficient evidence that the property is being used for bona fide farm purposes:

- a. A farm sales tax exemption certificate issued by the Department of Revenue
- b. A copy of the property tax listing showing that the property is eligible for participation in the present use value program pursuant to G.S. 105-277.3.
- c. A copy of the farm owner's or operator's Schedule F from the owner's or operator's most recent federal income tax return.
- d. A forest management plan."

Mr. Porter stated that none of the 4 criteria listed above are on record for the adjacent property in question and that it does not qualify as a bona fide farm.

Mr. Pippen asked Mr. Porter to read the County Ordinance relating to this matter.

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After handing out a copy of the ordinance to the Board members, Mr. Porter read from the Farmland Compatibility Standards in the UDO, section 5.5.2 Applicability:

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"Except where exempted by Section 5.5.3, Exemptions, the standards in this section shall apply to all major subdivisions, planned developments, special use permits, or site plans on lots or tracts of five acres in area or greater proposed adjacent to a bona fide farm or agricultural use associated with a bona fide farm."

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Mr. Pippen keyed on this section contending that his property is "associated with a bona fide farm" if a farmer who is a bona fide farmer and who owns and operates a bona fide farm is farming his property.

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112 Chairman Leary stated that having none of the 4 criteria required by the State of North Carolina, 113 the adjacent property can not be considered a bona fide farm.

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Mr. Pippen stated his belief that the 4 criteria are what constitutes a bona fide farm, he contends that his property is an *associated use* of a bona fide farm and not a bona fide farm itself.

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Steven Bradshaw asked what was the point of this discussion. Mr. Pippen stated that the point was to obtain a 50 foot buffer between his property and the proposed development. He further contended that the "one who wrote the UDO" said that if the property is a bona fide farm or associated with a bona fide farm that a 50 foot buffer should be applied.

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Rick McCall again asked if that person was present. He further stated that the reason he asks this is because at the last meeting Mr. Pippen referred to information given to him by the Superintendent of Schools, but the Superintendent was not present to clarify statements made in his name. The same holds true of the person Mr. Pippen refers to as the "one who wrote the UDO".

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Steve Bradshaw stated for clarification sake that the UDO was a collaborative effort, not written by any one individual, the Planning Board and Board of Commissioners among others all had a hand in it's writing, and have intimate knowledge of it's contents.

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- At this time, Chairman Leary stated that Mr. Pippen's 5 minutes were up. Mr. Pippen questioned why the time limit was applied. Chairman Leary stated that at the beginning of this agenda item's discussion he had stated that there was to be no further discussion except the information from the County Attorney relating to the property lines and the 5 minutes he was allowing for
- from the County Attorney relating to the property lines and the 5 minutes he was allowing for Mr. Pippen to speak because he had promised such earlier in the week via a phone conversation
- with Mr. Pippen.

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140 At this time, Chairman Leary entertained a motion on this agenda item.

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MOVER: Fletcher Harris, Board Member SECONDER: Rick McCall, Board Member AVES: Leary, Harris, McCall, Bradshaw, Saunders, Lilley ABSENT: Albertson  V. NEW BUSINESS  UDO 2019-03-06 Commercial Site Plan - WAO Garage  Dan Porter introduced this agenda item and went over which site plans are administrative approvals and which ones come before the Planning Board according to the newly revised which was adopted February 4, 2019.  • Major Site Plans (both commercial and residential development) go before Plannin Board  • Minor Site Plans are administrative  • Commercial Site Plan for WAO Garage is the first major site plan to be considered the new UDO.  Commercial Site Plan WAO Garage UDO 2019-03-06  PROJECT INFORMATION  File Reference: UDO 2019-03-06 PROJECT NAME: WAO Garage UDO 2019-03-06  Applicant: Coastal Custom Homes, LLC Randall Finck Address: Oleonomercial Custom Homes, LLC Randall Finck Address: VA Phone: (757) 334-6586  Agent for Applicant: Eastern Carolina Engineering Address: Camden, NC 27921 Phone: (252) 335-1888  Email:  Current Owner of Record: Same as applicant  Application Received: 2/6/2019 By: Dave Parks, Permit Officer	MOVER: Fletcher Harris, Board Member SECONDER: Rick McCall, Board Member AVES: Leary, Harris, McCall, Bradshaw, Saunders, Lilley ABSENT: Albertson  V. NEW BUSINESS  UDO 2019-03-06 Commercial Site Plan - WAO Garage  Dan Porter introduced this agenda item and went over which site plans are administrative approvals and which ones come before the Planning Board according to the newly revised which was adopted February 4, 2019.  • Major Site Plans (both commercial and residential development) go before Plannin Board  • Minor Site Plans are administrative  • Commercial Site Plan for WAO Garage is the first major site plan to be considered the new UDO.  Commercial Site Plan WAO Garage UDO 2019-03-06  PROJECT INFORMATION  File Reference: UDO 2019-03-06  PROJECT NAME: WAO Garage UDO 2019-03-06  Applicant: Coastal Custom Homes, LLC Randall Finck P. O. Box 16215 Chesapeake, VA Phone: (757) 334-6586  Agent for Applicant: Eastern Carolina Engineering Address: 154 U.S. 158 East Camden, NC 27921  Phone: (252) 335-1888  Email:  Current Owner of Record: Same as applicant  Application Received: 2/6/2019 By: Dave Parks, Permit Officer	RESULT:	PASSED [UNANIMOUS]			
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Address: P. O. Box 16215 Chesapeake, VA Phone: (757) 334-6586  Agent for Applicant: Eastern Carolina Engineering 154 U.S. 158 East Camden, NC 27921 Phone: (252) 335-1888  Email:  Current Owner of Record: Same as applicant  Application Received: 2/6/2019 By: Dave Parks, Permit Officer	Address: P. O. Box 16215 Chesapeake, VA Phone: (757) 334-6586  Agent for Applicant: Eastern Carolina Engineering 154 U.S. 158 East Camden, NC 27921 Phone: (252) 335-1888  Email:  Current Owner of Record: Same as applicant  Application Received: 2/6/2019 By: Dave Parks, Permit Officer	File Reference: Project Name:	UDO 2019-03-06  UDO 2019-03-06  WAO Garage			
Chesapeake, VA (757) 334-6586  Agent for Applicant: Eastern Carolina Engineering Address: 154 U.S. 158 East Camden, NC 27921 Phone: (252) 335-1888  Email:  Current Owner of Record: Same as applicant  Application Received: 2/6/2019 By: Dave Parks, Permit Officer	Chesapeake, VA (757) 334-6586  Agent for Applicant: Eastern Carolina Engineering Address: 154 U.S. 158 East Camden, NC 27921 Phone: (252) 335-1888 Email:  Current Owner of Record: Same as applicant  Application Received: 2/6/2019 By: Dave Parks, Permit Officer	File Reference: Project Name: PIN:	UDO 2019-03-06  UDO 2019-03-06  WAO Garage 01-7072-00-50-0728-0000			
Phone: (757) 334-6586  Agent for Applicant: Eastern Carolina Engineering Address: 154 U.S. 158 East Camden, NC 27921  Phone: (252) 335-1888  Email:  Current Owner of Record: Same as applicant  Application Received: 2/6/2019 By: Dave Parks, Permit Officer	Phone: (757) 334-6586  Agent for Applicant: Eastern Carolina Engineering Address: 154 U.S. 158 East Camden, NC 27921  Phone: (252) 335-1888  Email:  Current Owner of Record: Same as applicant  Application Received: 2/6/2019 By: Dave Parks, Permit Officer	File Reference: Project Name: PIN: Applicant:	UDO 2019-03-06  UDO 2019-03-06  WAO Garage 01-7072-00-50-0728-0000  Coastal Custom Homes, LLC Randall Finck			
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Camden, NC 27921  Phone: (252) 335-1888  Email:  Current Owner of Record: Same as applicant  Application Received: 2/6/2019  By: Dave Parks, Permit Officer	Camden, NC 27921  Phone: (252) 335-1888  Email:  Current Owner of Record: Same as applicant  Application Received: 2/6/2019  By: Dave Parks, Permit Officer	File Reference: Project Name: PIN: Applicant: Address:	UDO 2019-03-06  UDO 2019-03-06  WAO Garage 01-7072-00-50-0728-0000  Coastal Custom Homes, LLC Randall Finck P. O. Box 16215 Chesapeake, VA			
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Application Received: 2/6/2019  By: Dave Parks, Permit Officer	Application Received: 2/6/2019  By: Dave Parks, Permit Officer	File Reference: Project Name: PIN: Applicant: Address: Phone: Agent for Applicant: Address:	UDO 2019-03-06  UDO 2019-03-06  WAO Garage 01-7072-00-50-0728-0000  Coastal Custom Homes, LLC Randall Finck P. O. Box 16215 Chesapeake, VA (757) 334-6586  Eastern Carolina Engineering 154 U.S. 158 East Camden, NC 27921			
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Application For Paid: \$25.00 Chark # 2070	Application Fee Paid: \$25.00, Check # 2879	File Reference: Project Name: PIN: Applicant: Address: Phone: Agent for Applicant: Address: Phone: Email: Current Owner of Record	UDO 2019-03-06  UDO 2019-03-06  WAO Garage 01-7072-00-50-0728-0000  Coastal Custom Homes, LLC Randall Finck P. O. Box 16215 Chesapeake, VA (757) 334-6586  Eastern Carolina Engineering 154 U.S. 158 East Camden, NC 27921 (252) 335-1888  rd: Same as applicant			
Appricacion fee faid: 920.00, CHECK # 20/9		File Reference: Project Name: PIN: Applicant: Address: Phone: Agent for Applicant: Address: Phone: Email: Current Owner of Record	UDO 2019-03-06  UDO 2019-03-06  WAO Garage 01-7072-00-50-0728-0000  Coastal Custom Homes, LLC Randall Finck P. O. Box 16215 Chesapeake, VA (757) 334-6586  Eastern Carolina Engineering 154 U.S. 158 East Camden, NC 27921 (252) 335-1888  rd: Same as applicant 2/6/2019			
Storm Water Review Fee: N/A		File Reference: Project Name: PIN: Applicant: Address: Phone: Agent for Applicant: Address: Phone: Email: Current Owner of Record Application Received: By: Application Fee Paid:	UDO 2019-03-06  UDO 2019-03-06  WAO Garage 01-7072-00-50-0728-0000  Coastal Custom Homes, LLC Randall Finck P. O. Box 16215 Chesapeake, VA (757) 334-6586  Eastern Carolina Engineering 154 U.S. 158 East Camden, NC 27921 (252) 335-1888  rd: Same as applicant  2/6/2019 Dave Parks, Permit Officer  \$25.00, Check # 2879			

Regular Meeting – April 17, 2019

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189
      Completeness of Application: Application is generally complete
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191
      Documents received upon filing of application or otherwise included:
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      A. Land Use Application
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      B. commercial Site Plan
194
      C. Construction Drawings
195
      D. DENR Stormwater Permit SW7110609
196
          DENR E & S Control Plan No. Camde-2019-005
197
      F. Technical Review Committee inputs
198
199
     Meeting Dates:
200
      Technical Review:
                             Comments provided by email
201
      Planning Board:
                             April 17, 2019
202
203
     REQUEST: Commercial Site Plan - WAO Garage - Automobile Restoration.
204
      (Reference Camden's UDO Administrative Manual Article 3.4.2; Camden UDO
205
      Article 151.2.3.16 - Major Site Plan Procedures).
206
207
      PROJECT LOCATION:
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      Street Address:
                            200 Opportunity Drive - Camden Commerce Park
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      Location Description: Off U.S. 17 in South Mills Township
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      SITE DATA
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     Lot Size:
                             Approximately 6 acres
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     Flood Zone:
                             Zone X
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      Zoning District(s): Base Zoning; Planned Development (PD)
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      Adjacent Property Uses: Farming to North. Rest of lot surrounded by Commerce
217
                                 Park.
218
      Streets:
                             Shall be dedicated to public under control of NCDOT.
219
      Landscaping:
                            Landscaping Plan provided
220
      Buffering:
                              Farmland buffer provided to the North - Article
221
                                 151.5.5
222
223
      ENVIRONMENTAL ASSESSMENT
224
      Streams, Creeks, Major Ditches:
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226
      Distance & description of nearest outfall: 25 acre pond adjacent to
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      property.
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229
      TECHNICAL REVIEW STAFF COMMENTS
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231
          South Camden Water & Sewer. Approved
232
          South Mills Fire Department. See attached comments.
      2.
233
          Postmaster Elizabeth City. No response. Community Mailboxes?
234
          Sheriff's Office. Approved.
235
      5. Camden Soil & Water Conservationist. Approved.
236
      6. Pasquotank EMS. No response.
237
      7. South Mills Water. No response.
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239
      PLANNING STAFF RECOMMENDATION: Planning Staff recommends approval of
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      Commercial Site Plan for WAO Garage with the following recommendations:
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1. The County should respond back to South Mills Fire Department on their request for a dry hydrant.

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Regular Meeting – April 17, 2019

At this time, Mr. Porter introduced Mr. Sean Robey of Eastern Carolina Engineering who spoke regarding this agenda item.

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#### Sean Robey, Eastern Carolina Engineering

- Randy Finck, WAO Garage, is first tenant for the Commerce Park
- Mr. Finck wants to partner with the school system for internships to give students the opportunity to gain experience working in the garage working on vehicles
- Mr. Finck wants to operate a car restoration business to restore cars back to their original conditions.
- The lot for construction of Mr. Finck's business is on the north end of the commerce park. Location is between the two proposed roads and backs up to the pond.
- The roads in the park are built only to a certain point, will need to be extended.
- The site plan represents only about 30% of the total land / tract that Mr. Finck has purchased.
- An existing project will extend some roads and infrastructure.

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Dan Porter spoke briefly regarding a photocopy image in the board packet which shows the road and the needed extension of Opportunity Drive. Opportunity Drive stops at the first curve, plan is to build it out to the location of the property line.

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#### Mr. Robey continued:

- Stormwater improvements will be going in, half on county property, half on Mr. Finck's property.
- If Mr. Finck decides to develop the rest of his property, additional stormwater improvements will be necessary.

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Rick McCall asked if Mr. Finck was planning any other types of development in addition to the garage. Mr. Robey responded perhaps down the road there may be some storage, but a specific use was not specified.

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Steven Bradshaw asked about the issue of dry hydrants. Dan Porter addressed this saying that the Fire Chief for South Mills has asked staff to consider dry hydrants on the pond for fire suppression purposes. It is unsure what the pressure on the lines would be like. It is unlikely that the pressure would support a standard fire hydrant, so a dry hydrant would be appropriate. Fire suppression is a requirement for any business which is to be located in the park. It would be the responsibility of the developer to provide for that, not the individual business, so it would fall to the county as the developer of the park as a whole to provide for that. In addition there is a hydrant right out front of Mr. Finck's property. His proposed building is not large enough to require a sprinkler system. Mr. Porter added that the fire department will hook up to or use whatever water supply is available.

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Mr. Robey added that the hydrant mentioned above has not been able to be tested because the line has been turned off and will need to be put back in service. He added that the water will most likely have to be chlorinated and tested before its put back into service.

Regular Meeting – April 17, 2019

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289 Mr. Porter added the following information:

- The Commerce Park was developed as a Planned Unit Development (PUD)
- Mr. Porter mentioned design standards for the Commerce Park, standards which are part of Ordinance No. 2011-01-02, which is the rezoning ordinance which rezoned the park from Highway Commercial to Planned Unit Development back in 2011. These standards are part of a document which is registered with the Camden County Register of Deeds (Deed Book 293 Page 695) and incorporated herein by reference.
- In the new UDO there are specific standards with regard to the design standards of buildings. As this is a site plan and not a building plan under consideration here, such building standards are not yet required but will be required down the line prior to a commercial building permit.
- There are restrictive covenants for the Commerce Park
  - o In addition to a conditional use permit, there is a Property Owners Association which has certain standards in their restrictive covenants
  - Most of the time, the restrictive covenants and the county's requirements are very similar, in this case there was one difference, parking requirements
    - Plan meets county's requirements in terms of number of spaces associated with a light industrial type of use
    - Covenants said only 25% can be located at the front of the property
    - Planning Board and Board of Commissioners cannot make a decision based on covenants since the County does not enforce covenants
    - Property Owners Association met and resolved this issue by doing away with the restriction of 25% mentioned above.
- Stormwater Plan Conditionally Approved by Greg Johnson, Stormwater Engineer
  - o County received letter saying that the Stormwater Plan submitted by the applicant does not appear to have any significant impact in terms of storm water runoff.
    - Stormwater will drain into the lake and should not affect the level of the lake.
    - The lake has an emergency outfall into a ditch which empties into the Dismal Swamp Canal.
  - Sean Robey has been asked to provide information regarding the rain water flow/drainage in the area.

Cathleen Saunders made a recommendation that the place holders on the site plan be updated with actual information prior to the final plan submittal. Such updates to include information regarding Register of Deeds information, deed book and page number, etc. Mr. Porter replied that it has been recorded, but were not on the plans for whatever reason. Mr. Robey stated it would be updated.

Regular Meeting – April 17, 2019

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328 329			forth by the Property Owner's Association Restrictive Covenants, and Approval of the Stormwater Engineer, Greg Johnson.
330	RESU	U <b>LT:</b>	PASSED [UNANIMOUS]
331	MOV	ER:	Steven Bradshaw, Board Member
332	SECO	ONDER:	Cathleen M. Saunders, Board Member
333	AYE	S:	Leary, Harris, McCall, Bradshaw, Saunders, Lilley
334	ABSI	ENT:	Albertson
335	VI INFORM	MATION	FROM BOARD AND STAFF
336	vi. IIvi Oiti	MATIOI	THOM BOTH STATE
337	Dan Porter pr	ovided the	e following information to the Board:
338	• UDO	Chapter 1	50, relating to Building Codes and Minimum Housing Codes is being
339	review	ved / revis	ed.
340	0	In attem	pting to enforce some of the County Ordinances relating to the above, it
341		has been	found that the County Ordinances and State Statutes are at odds with
342		each oth	er in some instances
343	0	Staff has	been meeting with Building Inspector, County Manager, and County
344		Attorney	to review Ordinances and State Statutes for updates/inclusion into the
345		County	Ordinances
346	0	•	t have to come before the Planning Board, but will go before the Board of
347			sioners for public hearing at some point in the future.

Motion to Approve UDO 2019-03-06 Commercial Site Plan - WAO Garage with the

# VII. CONSIDER DATE OF NEXT MEETING - MAY 15, 2019

o Hoping for May or June for public hearing before BOC

Copy can be provided to Planning Board if so desired.

Regular Meeting – April 17, 2019

352	VIII.	<u>ADJOURN</u>		
353		Motion to Adjoi	urn	
354 355 356 357 358		RESULT: MOVER: SECONDER: AYES: ABSENT:	PASSED [UNANIMOUS] Fletcher Harris, Board Membersteven Bradshaw, Board Men Leary, Harris, McCall, Bradsh Albertson	nber
359		Meeting adjourn	ned at 7:43 PM.	
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363				Chairman Calvin Leary
364				Camden County Planning Board
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366	ATTES	T:		
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370	Amy Bo	arnett, Clerk		
371		n County Planni	ng Department	



# Camden County Planning Board AGENDA ITEM SUMMARY SHEET

**New Business** 

Aciii Number.	
Meeting Date:	June 19, 2019
Submitted By:	Dan Porter, Planning Director Planning & Zoning Prepared by: Amy Barnett
Item Title	UDO 2019-05-28 Rezoning US 17 and McPherson Rd

Attachments: UDO 2019-05-28 Rezoning US 17 and McPherson Rd

(PDF)

Item Number

# STAFF REPORT

#### UDO 2019-05-28

# **Zoning Map Amendment**

#### PROJECT INFORMATION

File Reference:

UDO 2019-05-28

Project Name;

N/A

PIN:

01-7071-00-67-6843

Applicant:

Camden County

Address:

117 N. 343

Camden, NC

Phone:

(252) 338-1919

Email:

Agent for Applicant:

Address:

Phone:

Email:

Current Owner of Record: Applicant

**Meeting Dates:** 

5/29/2019

Neighborhood Meeting

6/19/2019

Planning Board

Application Received:

5/16/2019

By:

David Parks, Permit Officer

Application Fee paid: N/A

Completeness of Application: Application is

generally complete

Documents received upon filing of application or otherwise included:

A. Rezoning Application

B. GIS Aerial, existing zoning, Comprehensive Plan/CAMA Plan future land use maps, and CAMA Land Use Plan Suitability Maps

C. Table of Permissible Use comparison.

D. U.S. Highway 17 Corridor Plan

E. Neighborhood meeting comments.

F. Liaison Officer Navy Support Activity letter

**REQUEST:** Rezone approximately 260 acres from Working Lands (WL) to Highway Commercial (HC) on property located at the intersections of U.S. 17 and McPherson Road.

#### From: Working Lands (WL)

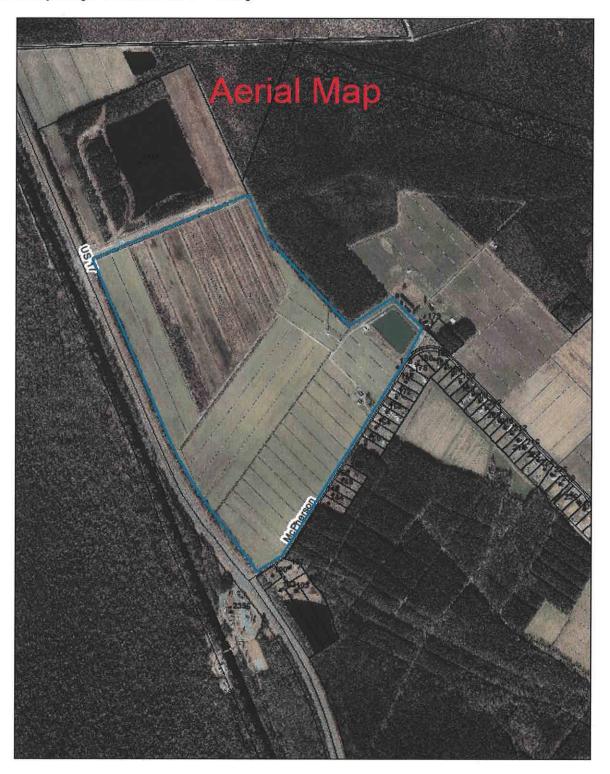
The Working Lands (WL) district is established to accommodate agriculture, agriculturallyrelated uses, and limited forms residential development at very low densities in rural portions of the County. The district is primarily intended to preserve and protect bona fide farms and resource lands for current or future agricultural use as well as to protect the rural character of the area. One of the primary tools for character protection is the requirement to configure residential subdivisions of more than five lots as conservation subdivisions. The conservation subdivision approach seeks to minimize the visibility of new residential development from adjacent roadways through proper placement and screening, and allows farmers to capture a portion of the land's development potential while continuing to farm. Conservation subdivisions allow a portion of a tract or site to be developed with single-family detached homes while the balance of the site is left as conservation or agricultural land. The district also accommodates a wide range of agricultural and agricultural-related uses like "agri-tourism" as well as service and support uses to the rural community, including day care, educational uses, public safety facilities, parks, and utility features.

#### To: Highway Commercial (HC)

The Highway Commercial district is applied to lots along the County's major roadways (e.g., US 158, US 17, NC 34, and NC 343) and is intended for automobile-oriented commercial development as well as large floorplate commercial uses and uses that require or generate truck traffic. The district also accommodates agricultural and institutional uses as well as higher density residential uses with a special use permit. New development in the HC district is grouped and configured to ensure regular lateral vehicular and pedestrian access along major transportation routes as a means of establishing a well-connected transportation system. New development is configured to maintain high visual quality along the major roadway, or is fully screened from view. Sufficient spacing and screening is included along lot lines shared with adjacent residential zoning districts to ensure compatibility. New commercial and multi-family developments in the district are subject to the design standards in Article 151.5 – Development Standards.

# PROJECT LOCATION:

Vicinity Map: South Mills Township



SITE DATA

Lot size:

Approximately 260 acres.

Flood Zone:

X

Zoning District(s):

Working Lands

**Existing Land Uses:** 

Farmland/Sewer Plant Spray Field

Adjacent Zoning & Uses:

	North	South	East	West
Zoning	Planned Development (PD)	Rural Residential/Planned Unit Development (PUD)	Rural Residential (RR)	Working Lands (WL)
Use & size	Camden Commerce Park	Camden Plantation	Farmland	Dismal Swamp

Proposed Use(s): Commercial Uses.

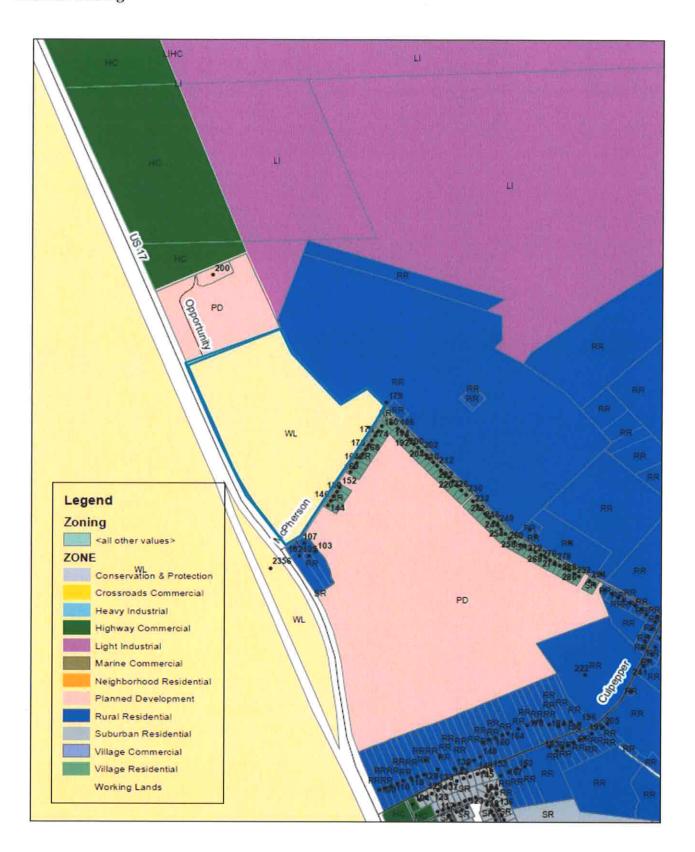
**Description of property:** Majority of property being farmed with the portion to the East being used as a Sewage Treatment Facility holding pond/spray field.

#### **ENVIRONMENTAL ASSESSMENT**

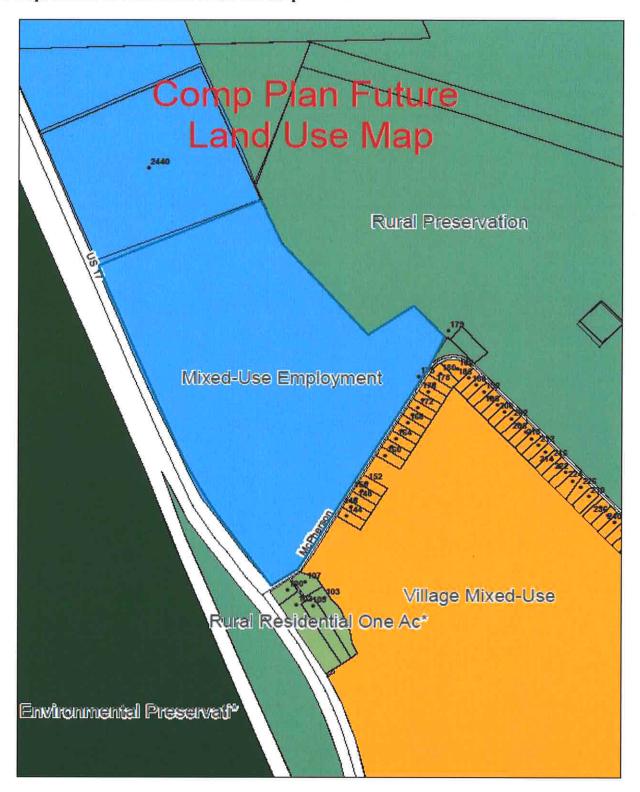
Streams, Creeks, Major Ditches: Property drains into the Dismal Swamp Canal.

Distance & description of nearest outfall: Less than 1 mile.

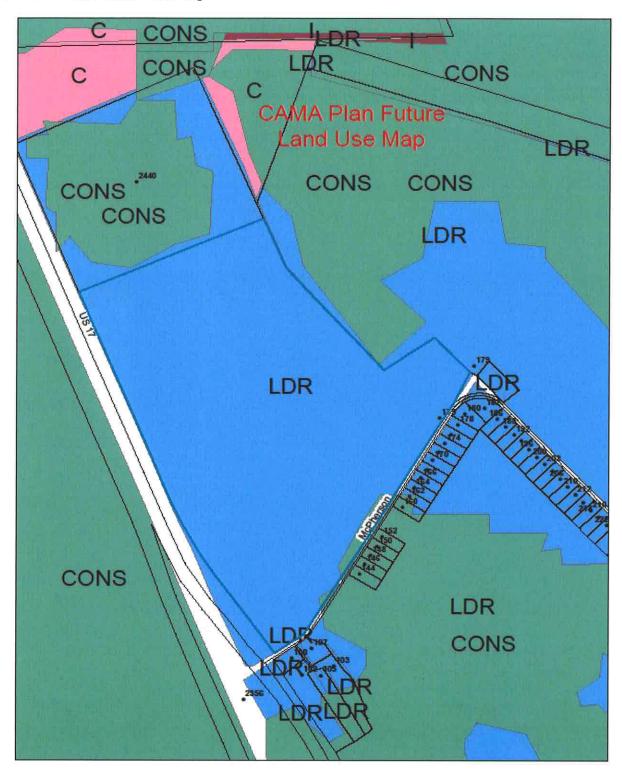
# **Current Zoning:**



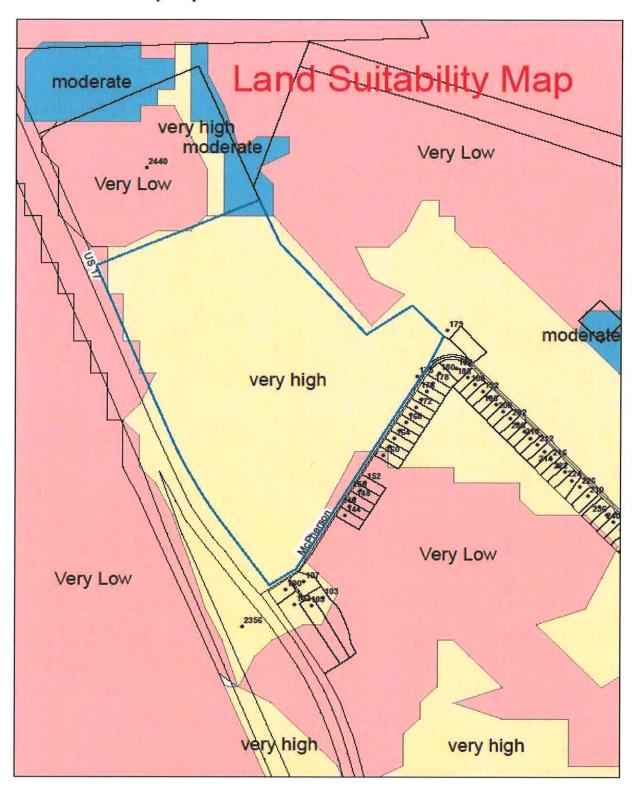
# Comprehensive Plan Future Land Use Map



# **CAMA Future Land Use Map**



# **CAMA Land Suitability Map:**



#### INFRASTRUCTURE & COMMUNITY FACILITIES

Water

Water lines are located adjacent to property along U.S. 17 and McPherson

Road.

Sewer

Sewer runs along U.S. 17.

Fire District

South Mills Fire District off Ketter Barn located approximately 3 miles

from property.

Schools

Proposed uses in requested zoning will not impact schools.

Traffic

Traffic impact analysis will be required upon development of property.

#### PLANS CONSISTENCY

## CAMA Land Use Plan Policies & Objectives:

Consistent

Inconsistent

The proposed zoning change is inconsistent with the CAMA Land Use Plan as Future Land Use Maps has it designated as Low Density Residential. Plan will need to be amended.

#### PLANS CONSISTENCY - cont.

#### 2035 Comprehensive Plan

Consistent

Inconsistent

Consistent with Comprehensive Plan (Adopted 2012) as Future Land Use Maps reflect land as Mixed Use Employment. To have Mixed Use Employment, water and sewer is preferred which both are adjacent to this parcel.

#### PLANS CONSISTENCY - cont.

## Comprehensive Transportation Plan

Consistent

Inconsistent

Property abuts U.S. 17 and McPherson Road. Property also does not have direct access to U.S 17.

# Other Plans officially adopted by the Board of Commissioners

N/A

FIND	INGS	REGA	RDING	G ADDITIONAL REQUIREMENTS:
Yes		No		Will the proposed zoning change enhance the public health, safety or welfare?
				<b>Reasoning:</b> The proposed zoning change will enhance the public welfare as proposed zoning change will encourage commercial development along a major corridor providing a needed tax base and employment opportunities.
Yes	$\boxtimes$	No		Is the entire range of permitted uses in the requested classification more appropriate than the range of uses in the existing classification?
				<b>Reasoning:</b> Requested uses are more appropriate due to the location of the property and infrastructure available (water & sewer). The eastern portion of the property serves as the County's Sewage Treatment Plant affluent holding pond/Spray Fields.
				For proposals to re-zone to non-residential districts along major arterial roads:
Yes		No		Is this an expansion of an adjacent zoning district of the same classification?
				<b>Reasoning:</b> The property abuts county owned Commercial Park directly to the north which is zoned as a Planned Development (PD)
Yes	$\boxtimes$	No		What extraordinary showing of public need or demand is met by this application?
		ž.		<b>Reasoning:</b> The need for commercial development, employment opportunities and tax base.

Yes		No		Will the request, as proposed cause serious noise, odors, light, activity, or unusual disturbances?
				<b>Reasoning:</b> Some uses could cause some noise, odors, light activity, or unusual disturbances. Buffering will be addressed at permit issuance for the use which should mitigate some of the issues.
Yes		No		<b>Does the request impact any CAMA Areas of Environmental Concern?</b>
				<b>Reasoning:</b> Property is outside any CAMA Areas of Environmental Concern. Property located outside the 100 year floodplain.
Yes	$\boxtimes$	No		Does the county need more land in the zoning class requested?
				<b>Reasoning:</b> In appropriate areas where location of property and infrastructure (water and sewer) is available. Property abuts U.S. 17 and there is water and sewer available to the site.
Yes		No	$\boxtimes$	Is there other land in the county that would be more appropriate for the proposed uses?
				<b>Reasoning:</b> The property along U.S. 17 and the future I87 corridor is one of the most appropriate and marketable properties in the County. The

**Reasoning:** The property along U.S. 17 and the future I87 corridor is one of the most appropriate and marketable properties in the County. The geographic location of the property to the Hampton Roads MSA enables prospective investment to capitalize upon synergistic business opportunities, interstate arterial routes, workforce compliment and the Port of Virginia. The property is also within the boundaries of Foreign Trade Zone #20 which offers significant value to entities engaged in global trade.

Yes		No	$\boxtimes$	Will not exceed the county's ability to provide public facilities:
				Schools - N/A
				<b>Fire and Rescue</b> — Level of impact would be determined upon the type and size of the business attracted to the site.
				Law Enforcement – Minimal impact.
				Parks & Recreation - No impact
				Traffic Circulation or Parking – Depends on type and size of business.
				Other County Facilities - No.
Yes		No	$\boxtimes$	Is This A Small Scale "Spot" Rezoning Request Requiring Evaluation Of Community Benefits?
If Y	es (rega	arding s	mall sca	ale spot rezoning) – Applicants Reasoning:

	Personal Benefits/Impact	Community Benefits/Impac		
With rezoning				
Without rezoning				

# STAFF COMMENTARY/RECOMMENDATION:

The original intended use of this parcel was for utilization of the County's Waste Water Treatment Facility to spray the affluent from the plant on trees. Technology at the time required 1 acre of land to every 100 gallons of affluent. New technology and possible partnership with the development community has diminished the amount of land required for handling affluent. Staff feels that the current highest and best use of the property due to its location (abuts U.S. 17/Interstate 87) and availability of infrastructure (water/sewer) is commercial uses proposed under requested zoning (Highway Commercial).

**Consistency Statement**: The requested zoning is consistent with Camden County's Comprehensive Plan as it has property identified as Mixed-Use Employment which uses are permitted in the Highway Commercial Zoning District.

Staff recommends approval of the rezoning as the uses in the proposed zoning classification are more appropriate than that of the existing zoning classification.



# Zoning Map Amendment Application

OFFICIAL USE ONLY:	
UDO Number: 2019 -5-28	
Date Filed: 5/16 119	
Amount Paid: <u>N/A</u>	
Received By:	

Contact Info	rmation					
	APPLICANT				PROPERTY OWNER	
Name:	Camden County			Name:	Camden County	
Address:	330 U.S. 158 East			Address:	330 U.S. 158 East	
	Camden, NC 27921					
Telephone:	(252) 338-1919			Telephone:		
Fax:	(252) 333-1603			Fax:		
Email:	cbauman@camden	countync.gov		Email:		
LEGAL RELAT	IONSHIP OF APPLICA	NT TO PROPERTY	OWN	ER: S	ame	
Property Info	ormation					
Physical Stree		Not addressed				
Location:		Intersection of I	U.S. 17	and McPhers	son Road	
Parcel ID Nur	nber(s):	01-7071-00-67-	6843			
		Approximately 2	260 acı	res		
Total Parcel(s) Acreage: Existing Land Use of Property:		Agriculture and holding pond/spray fields for Sewer Plant affluent.				
			ing i glas			
Request						
					strict: Highway Commercial (HC)	
				g the entire p	parcel(s): ⊠ Yes □ No	
Metes and Bo	ounds Description Pro	ovided: 🗵 Yes 🛭	□No			
Community N	Meeting, if applicable	: Date Held: <u>5/2</u>	9/19	_; Location: <u>S</u>	outh Mills Fire Station	
best of my kr property for	nowledge, informatio	n, and belief. Fuiling zoning comp	rther, l liance.	hereby auth	his application is accurate to the orize county officials to enter my ion submitted and required as part	
Amar	Pm				17 may 19	

Note: Form must be signed by the owner(s) of record, contract purchaser(s), or other person(s) having a recognized property interest. If there are multiple property owners/applicants, a signature is required for each.

Date

Zonina Man	Amendment	Design !	Standards	and Submittal	Checklist
TO LITTLE TO LAND	LAURUSTAUSTAUSTA	DOUGHT L	Juniami and	und Dubinitudi	CHECKILLOU

This table depicts the design standards of the site plan or map for a zoning map amendment application. Please make sure to include all applicable listed items to ensure all appropriate standards are reviewed.

Zonin	g Map Amendment - Site Plan Design Standards and Submittal Checklist	
Date F	Received:	
Projec	et Name:	
Applic	cant/Property Owner:	
Site P	lan or Map Design Standards Checklist	Checkoff
1	Lot / Parcel Dimensions	
2	Zoning Designation	
3	All Existing Physical Features (structures, buildings, streets, roads, etc.)	
3 4	Location and Dimensions of Any Proposed Construction may be submitted.	
Zonin	g Map Amendment Submittal Checklist	
ten bu	vill use the following checklist to determine the completeness of your applicat siness days of submittal. Please make sure all of the listed items are included ocess an application for further review until it is determined to be complete.	
Zonin	g Map Amendment: Staff Checklist	Checkoff
1	Complete Zoning Map Amendment Application	
2	Application Fee (\$650 plus \$10 Per Acre Over 10 Acres)	
3 4	Community Meeting Written Summary, If Applicable	
4	Site Plan or Map	
5	Metes and Bounds Survey, If Applicable	
6	5 Copies of Plans or Maps	
7	5 Hard Copies of ALL Documents	
8	1 PDF Digital Copy of All Plans AND Documents (on CD, not email)	
Staff L	Jse Only	
Pre-A	oplication Conference:	
** 110	·	
Held C	On: Location:	
Persor	n(s) Present:	
Comm	ents:	

		H
gricultural		
AGRICULTURE/HORTICULTURE		
All Agriculture/ Horticulture Uses	P	P
ANIMAL HUSBANDRY		
Animal Husbandry Uses (excluding stockyards and slaughterhouses)	P	
Stockyard/Slaughterhouse		
AGRICULTURAL SUPPORT		
Agricultural Research Facility	P	P
Agri-Education/ Agri-Entertainment	P	S
Distribution Hub for Agriculture Products	P	P
Equestrian Facility	P	S
Farm Machinery Sales, Rental, or Service	S	S
Farmers Market	P	P
Roadside Market	P	P
esidential		
HOUSEHOLD LIVING USES		
Bungalow Court		
Duplex		
Live/Work Dwelling	S	
Manufactured Home	P	
Manufactured Home or Mobile Home Park		$\top$
Mobile Home		1
Multi-Family		S
Pocket Neighborhood		
Quadraplex		P
Single-Family Attached		S
Single-Family Detached	P	
Triplex		P
Upper Story Residential		P
GROUP LIVING		
Dormitory		S
Family Care Home	P	
Group Home	S	S
Rooming House	S	S

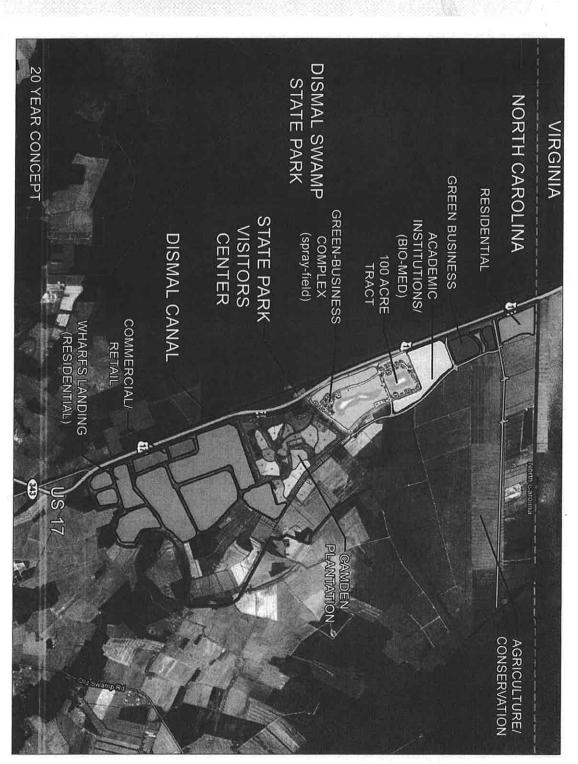
se Class / Main Category / Category "P"=Permitted, "S"=Special Use Permit, Blank=Prohibited	WL	Н
stitutional		
COMMUNITY SERVICES		
Community Center		P
Cultural Facility		S
Library		P
Museum		P
Senior Center		P
Youth Club Facility		P
DAY CARE		
Adult Day Care Center		P
Child Care Center	P	P
EDUCATIONAL FACILITIES	'	
Major		S
Moderate	S	P
Minor	P	P
GOVERNMENT FACILITIES		
Government Office	P	P
Government Maintenance, Storage, or Distribution Facility	S	P
HEALTH CARE FACILITIES		-
Drug or Alcohol Treatment Facility		S
Hospital		S
Medical Treatment Facility	S	P
INSTITUTIONS		
Assisted Living Facility		S
Club or Lodge	S	P
Halfway House		S
Nursing Home		S
Psychiatric Treatment Facility		S
Religious Institution	S	P
PARKS AND OPEN AREAS		
Cemetery	S	S
Community Garden	P	
Park, Public or Private	Р.	P

e Class / Main Category / Category "P"=Permitted, "S"=Special Use Permit, Blank=Prohibited	WL	H
PUBLIC SAFETY		
Police, Fire, or EMS Facility	S	P
Correctional Facility		
Security Training Facility		
TRANSPORTATION		
Airport	S	
Helicopter Landing Facility	S	S
Passenger Terminal, Surface Transportation		S
UTILITIES		
Utility, Major	P	P
Utility, Minor	P	F
mmercial		
ADULT AND SEXUALLY-ORIENTED BUSINESSES		
All Adult and Sexually-Oriented Businesses		
ANIMAL CARE		
Major	S	P
Minor	P	F
EATING ESTABLISHMENTS		
Restaurant, Major		P
Restaurant, Minor		P
Bar, Nightclub, or Dance Hall		S
OFFICES	4	
Major		S
Minor		P
PARKING, COMMERCIAL		
All		P
PERSONAL SERVICES		
Major		P
Minor		P
RECREATION/ENTERTAINMENT, INDOOR		
Major		P
Minor		P

e Class / Main Category / Category "P"=Permitted, "S"=Special Use Permit, Blank=Prohibited	WL	Н			
RECREATION/ENTERTAINMENT, OUTDOOR					
Major	S	S			
Minor	S	F			
Firing Range	S				
Water-Related Uses	S				
RETAIL SALES					
Flea Market		S			
Grocery Store					
Major					
Minor					
STORAGE, COMMERCIAL					
Major		I			
Minor		I			
TELECOMMUNICATIONS					
Antenna Collocation (on a Building)		I			
Antenna Collocation (on a Tower)					
Small Wireless Facility					
Telecommunications Tower, Freestanding					
Telecommunications Tower, Stealth					
VEHICLE ESTABLISHMENT					
Major		I			
Minor		I			
VISITOR ACCOMMODATIONS					
Bed and Breakfast					
Campground					
Hotel or Motel					
lustrial					
EXTRACTIVE INDUSTRY					
All	S	Т			

e Class / Main Category / Category "P"=Permitted, "S"=Special Use Permit, Blank=Prohibited	WL	HC			
INDUSTRIAL SERVICES					
Contractor Service		P			
Crabshedding					
Fuel Oil or Bottled Gas Distributor					
General Industrial Service and Repair					
Heavy Equipment Sales, Rental, or Service					
Research and Development					
MANUFACTURING AND PRODUCTION					
Manufacturing, Heavy					
Manufacturing, Light					
POWER GENERATION					
Solar Array	S	S			
Wind Energy Conversion Facility					
WAREHOUSE AND FREIGHT MOVEMENT					
All		P			
WASTE-RELATED SERVICES					
Incinerator					
Land Application of Sludge/Septage					
Landfill		$\top$			
Public Convenience Center or Transfer Station					
Recycling Center					
Salvage or Junkyard		$\top$			
Waste Composting Facility					
WHOLESALE SALES	(A)				
Major					
Minor		P			

# What could development look like in 20 to 30 years?



# Neighborhood Meeting County US 17 Rezoning

May 30, 2019

Meeting started at 6:00 PM and ended at approximately 7:30 PM. In attendance were County Manager (Ken Bowman), Planning Director (Dan Porter), Permit Officer (Dave Parks), and 10 adjacent property owners.

#### Mr. Porter

Opened meeting stating that the County Manager Ken Bowman was representing the County as applicant in the rezoning of the county owned 250 acre tract adjacent to McPherson Rd. The neighborhood meeting is the very first step in the rezoning process and typically the applicant presents the proposal and the county staff is only present to address procedural questions. In this case the county is both the applicant and the reviewing staff.

#### Mr. Bowman

- Confirmed that those present understood the property proposed to be rezoned.
- Stated that County has had interest in both the Commerce Park north of this property and some prospects were interested in larger property.
- The US 17 corridor is attractive due to its proximity to Hampton Roads and also because water and sewer infrastructure is available.
- The possible development of the 3000 to 4000 acre Frank Williams's property in just north of the Virginia state line will also create spill over interest for this property.
- The county has made significant investment in the infrastructure including the \$1.1 million replacement of the sewer pond liner and obtaining a grant to upgrade the WWTP.
- County has received interest from one major prospect for using all the property for warehouses but the County is more interested in business that will create jobs and taxes.

#### Barry Lindsay 168 McPherson

- Concerned that the farmer and resident currently using the count property should not be forced to abandon the property without consideration of their long standing attachment and use of the property.
- Mr. Bowman assured that development of would not occur overnight and could be phased in a manner to minimize negative impacts.

#### Mr. Porter

Explained the rezoning process including the timing of the current request and that rezoning only
affected what uses could be placed on the property. Any development would require additional
applications, reviews, public hearings, and approvals by planning board and the board of
commissioners.

William Stafford - 102 Lake Drive had several questions and concerns:

- Have there been any formal or informal inquiries for purchasing the property
- What is the status of the I 87 project and how will it impact any development of the property and when and how will citizens be able to make comments about the project.
- The county has made several promises in the past about buffering the neighborhood from first the spray field, and next the mega landfill, and even Camden Plantation but no action to create a buffer has taken place.
- Even though the county promotes to be supportive of small business and fiber optic line runs along US 17, high speed internet is not available to his small business. Mr. Porter noted that that fiber is a private company trunk line conduit to Virginia. Mr. Bowman noted that the County was working with and helped a company obtain a \$1.8 million grant to provide wireless service throughout the county

At this point there was a long extended discussion about the proposed NCDOT I 87 project related to several issue:

- The preliminary Feasibility study has been completed and show only "concepts" of the roadway but NCDOT assures that it is not a final design.
- Camden opposes Currituck County's efforts to route the road eastward through Camden to Moyock with a major large interchange that would take the county's property along with several other parcels surrounding McPherson. Camden Commissioners have gained state legislators' support in this opposition.
- The timing of I 87 is unknown at this time but NCDOT will continue to seek public input.
  However it is critical that the public take proactive efforts to keep track of the project. Best
  method is to track the NCDOT website related to Camden County. The County will post a link on
  the Camden website to assist.
- Funding for the project is also an unknown. The I 87 project sections have to compete in the State Transportation Improvement Program (STIP) that includes all projects of all modes of transportation throughout the Region and State. With very little dollars appropriated for rural eastern North Carolina most funding goes to higher priority local projects like Old Swamp Road, US 158 widening, NC 343 south improvement.
- Without more information about the project we can't stop development and wait for answers If
  and when the project materializes there will no doubt be takings of property through eminent
  domain and negotiations with impacted future property owners.

William & Vickie Stafford, Ellen Harvey, and Mrs. Bell

- Concerned about disturbing the rural surroundings and particularly with the Welcome Center and Dismal Swamp State Park directly across the highway.
- If development is inevitable the county should make sure it is developed correctly with adequate buffers and design standards
- Mr. Porter explained that new UDO regulation has better buffering requirements and additional requirements can be considered as the property is developed in a case by case basis.

 Mr. Bowman mentioned that the County might consider planting some buffering in advance of future development.

#### William Stafford - 102 Lake Drive

- Concerned about stormwater impacts of this development and other future development, not so
  much on his property but particularly on downstream properties. It alone is a serious concern that
  makes him oppose the proposed rezoning,.
- Mr. Porter explained the County's stormwater plan requirements and how they exceeded the state
  and most other counties' requirements. Every project must prepare stormwater improvement plan
  that is carefully reviewed, and must certify that the improvements have been constructed according
  to plans.
- Mr. Bowman added that the county has been able to get the Army Corps of Engineers and NCDOT to consider reinstalling large culverts as they widen US 158 west of Morgan's Corner to help drainage from the Dismal Swamp which will help alleviate flooding in the South Mills village.

#### Loretta Whitehurst

Although not present due to medical condition, she called and asked that meeting notes include her
opposition to the rezoning. She and her family own considerable land in the surrounding area that
has been farmed for generations and she opposes any new development that reduces the rural
farming culture of the county.

#### Others in attendance:

David Rudiger Amanda Jochens