STAFF REPORT

UDO 2019-05-28

Zoning Map Amendment

PROJECT INFORMATION

File Reference:

UDO 2019-05-28

Project Name;

N/A

PIN:

01-7071-00-67-6843

Applicant:

Camden County

Address:

117 N. 343

Camden, NC

Phone:

(252) 338-1919

Email:

Agent for Applicant:

Address: Phone:

Email:

Current Owner of Record: Applicant

Meeting Dates:

5/29/2019

Neighborhood Meeting

6/19/2019

Planning Board

Application Received:

5/16/2019

By:

David Parks, Permit Officer

Application Fee paid: N/A

Completeness of Application: Application is

generally complete

Documents received upon filing of application or otherwise included:

A. Rezoning Application

B. GIS Aerial, existing zoning, Comprehensive Plan/CAMA Plan future land use maps, and CAMA Land Use Plan Suitability Maps

C. Table of Permissible Use comparison.

D. U.S. Highway 17 Corridor Plan

E. Neighborhood meeting comments.

F. Liaison Officer Navy Support Activity letter

REQUEST: Rezone approximately 260 acres from Working Lands (WL) to Highway Commercial (HC) on property located at the intersections of U.S. 17 and McPherson Road.

From: Working Lands (WL)

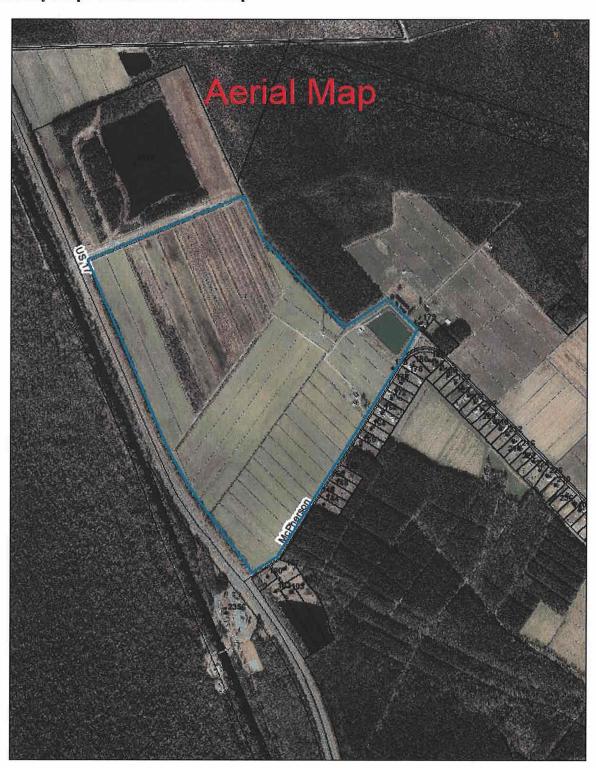
The Working Lands (WL) district is established to accommodate agriculture, agriculturallyrelated uses, and limited forms residential development at very low densities in rural portions of the County. The district is primarily intended to preserve and protect bona fide farms and resource lands for current or future agricultural use as well as to protect the rural character of the area. One of the primary tools for character protection is the requirement to configure residential subdivisions of more than five lots as conservation subdivisions. The conservation subdivision approach seeks to minimize the visibility of new residential development from adjacent roadways through proper placement and screening, and allows farmers to capture a portion of the land's development potential while continuing to farm. Conservation subdivisions allow a portion of a tract or site to be developed with single-family detached homes while the balance of the site is left as conservation or agricultural land. The district also accommodates a wide range of agricultural and agricultural-related uses like "agri-tourism" as well as service and support uses to the rural community, including day care, educational uses, public safety facilities, parks, and utility features.

To: Highway Commercial (HC)

The Highway Commercial district is applied to lots along the County's major roadways (e.g., US 158, US 17, NC 34, and NC 343) and is intended for automobile-oriented commercial development as well as large floorplate commercial uses and uses that require or generate truck traffic. The district also accommodates agricultural and institutional uses as well as higher density residential uses with a special use permit. New development in the HC district is grouped and configured to ensure regular lateral vehicular and pedestrian access along major transportation routes as a means of establishing a well-connected transportation system. New development is configured to maintain high visual quality along the major roadway, or is fully screened from view. Sufficient spacing and screening is included along lot lines shared with adjacent residential zoning districts to ensure compatibility. New commercial and multi-family developments in the district are subject to the design standards in Article 151.5 – Development Standards.

PROJECT LOCATION:

Vicinity Map: South Mills Township



Lot size:

Approximately 260 acres.

Flood Zone:

X

Zoning District(s):

Working Lands

Existing Land Uses:

Farmland/Sewer Plant Spray Field

Adjacent Zoning & Uses:

	North	South	East	West
Zoning	Planned	Rural	Rural Residential	Working Lands
_	Development (PD)	Residential/Planned	(RR)	(WL)
		Unit Development		
		(PUD)		
Use & size	Camden	Camden Plantation	Farmland	Dismal Swamp
	Commerce Park			

Proposed Use(s): Commercial Uses.

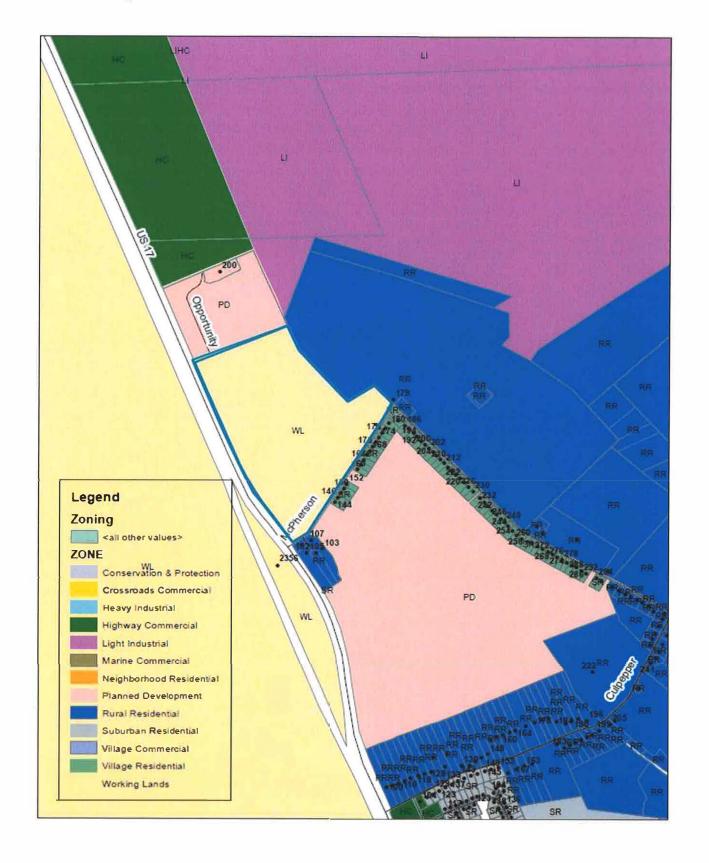
Description of property: Majority of property being farmed with the portion to the East being used as a Sewage Treatment Facility holding pond/spray field.

ENVIRONMENTAL ASSESSMENT

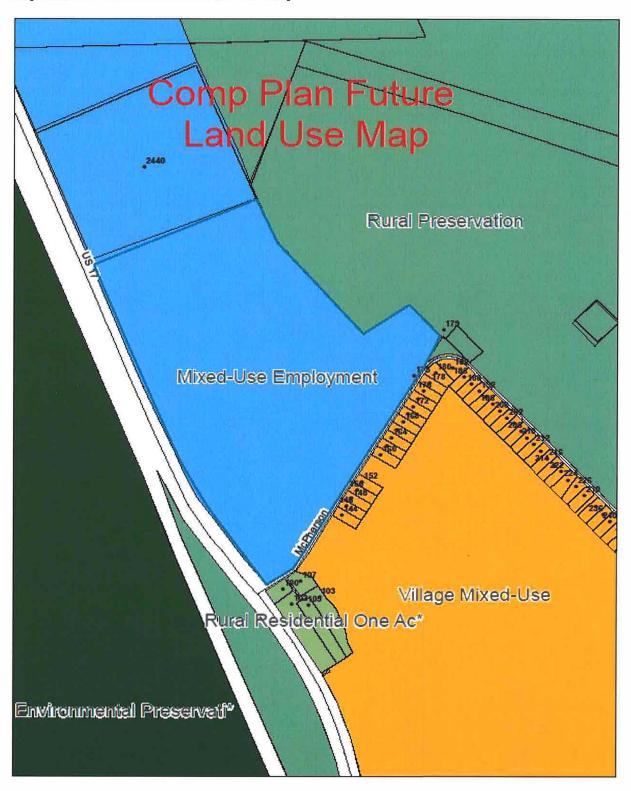
Streams, Creeks, Major Ditches: Property drains into the Dismal Swamp Canal.

Distance & description of nearest outfall: Less than 1 mile.

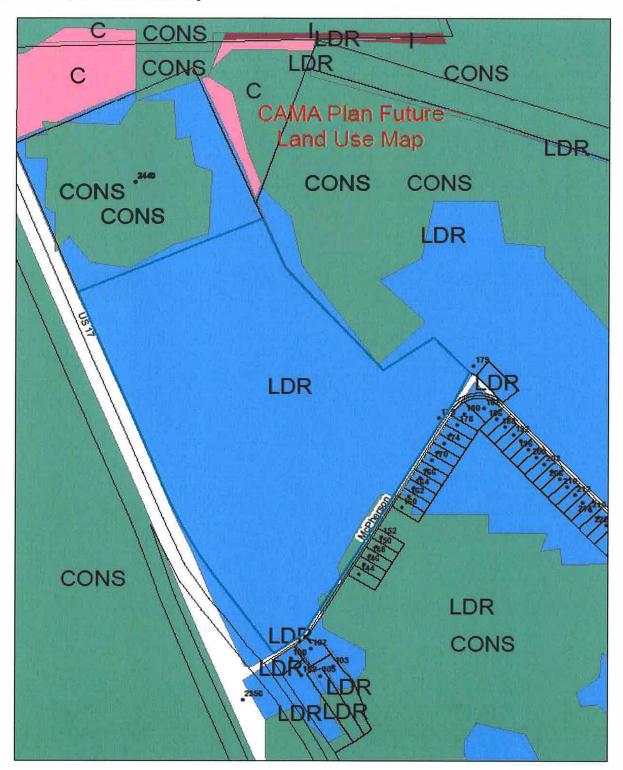
Current Zoning:



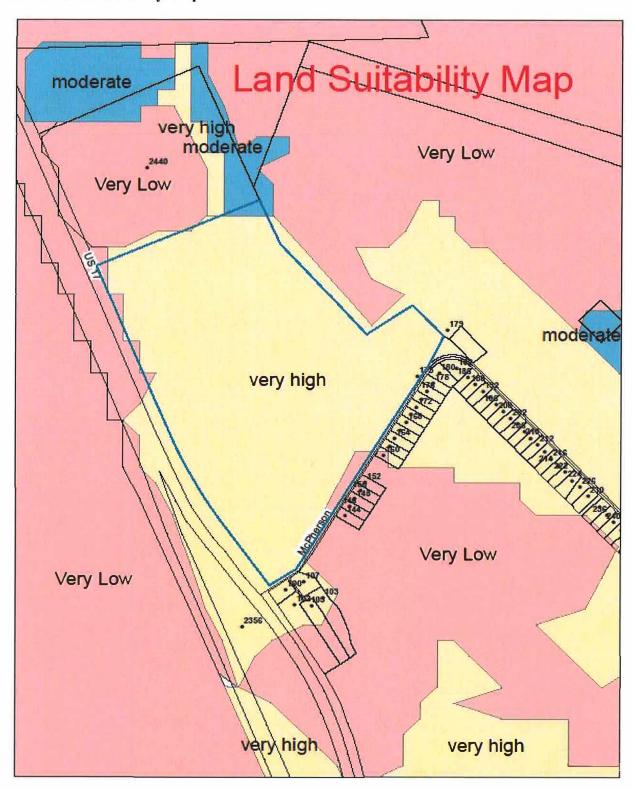
Comprehensive Plan Future Land Use Map



CAMA Future Land Use Map



CAMA Land Suitability Map:



INFRASTRUCTURE & COMMUNITY FACILITIES

Water

Water lines are located adjacent to property along U.S. 17 and McPherson

Road.

Sewer

Sewer runs along U.S. 17.

Fire District

South Mills Fire District off Ketter Barn located approximately 3 miles

from property.

Schools

Proposed uses in requested zoning will not impact schools.

Traffic

Traffic impact analysis will be required upon development of property.

PLANS CONSISTENCY

CAMA Land Use Plan Policies & Objectives:

Consistent

Inconsistent 🛛

The proposed zoning change is inconsistent with the CAMA Land Use Plan as Future Land Use Maps has it designated as Low Density Residential. Plan will need to be amended.

PLANS CONSISTENCY - cont.

2035 Comprehensive Plan

Consistent ⊠

Inconsistent

Consistent with Comprehensive Plan (Adopted 2012) as Future Land Use Maps reflect land as Mixed Use Employment. To have Mixed Use Employment, water and sewer is preferred which both are adjacent to this parcel.

PLANS CONSISTENCY - cont.

Comprehensive Transportation Plan

Consistent ⊠

Inconsistent

Property abuts U.S. 17 and McPherson Road. Property also does not have direct access to U.S 17.

Other Plans officially adopted by the Board of Commissioners

N/A

FIND	INGS	REGA.	RDING	GADDITIONAL REQUIREMENTS:
Yes		No		Will the proposed zoning change enhance the public health, safety or welfare?
				Reasoning: The proposed zoning change will enhance the public welfare as proposed zoning change will encourage commercial development along a major corridor providing a needed tax base and employment opportunities.
Yes		No		Is the entire range of permitted uses in the requested classification more appropriate than the range of uses in the existing classification?
				Reasoning: Requested uses are more appropriate due to the location of the property and infrastructure available (water & sewer). The eastern portion of the property serves as the County's Sewage Treatment Plant affluent holding pond/Spray Fields.
			×	For proposals to re-zone to non-residential districts along major arterial roads:
Yes		No	\boxtimes	Is this an expansion of an adjacent zoning district of the same classification?
				Reasoning: The property abuts county owned Commercial Park directly to the north which is zoned as a Planned Development (PD)
Yes	\boxtimes	No		What extraordinary showing of public need or demand is met by this application?
		881		Reasoning: The need for commercial development, employment opportunities and tax base.

Yes		No		Will the request, as proposed cause serious noise, odors, light, activity, or unusual disturbances?
				Reasoning: Some uses could cause some noise, odors, light activity, or unusual disturbances. Buffering will be addressed at permit issuance for the use which should mitigate some of the issues.
Yes		No		Does the request impact any CAMA Areas of Environmental Concern?
				Reasoning: Property is outside any CAMA Areas of Environmental Concern. Property located outside the 100 year floodplain.
Yes	×	No		Does the county need more land in the zoning class requested?
				Reasoning: In appropriate areas where location of property and infrastructure (water and sewer) is available. Property abuts U.S. 17 and there is water and sewer available to the site.
				Ser .
Yes		No	⊠	Is there other land in the county that would be more appropriate for the proposed uses?
				Reasoning: The property along U.S. 17 and the future I87 corridor is one of the most appropriate and marketable properties in the County. The geographic location of the property to the Hampton Roads MSA enables prospective investment to capitalize upon synergistic business opportunities, interstate arterial routes, workforce compliment and the Port of Virginia. The property is also within the boundaries of Foreign Trade Zone #20 which offers significant value to entities engaged in global trade.

Yes		No	\boxtimes	Will not exceed the county's abili-	ty to provide public facilities:
				Schools - N/A	
				Fire and Rescue – Level of impact and size of the business attracted to	et would be determined upon the type the site.
				Law Enforcement – Minimal impa	ect.
				Parks & Recreation - No impact	
				Traffic Circulation or Parking – I	Depends on type and size of business.
				Other County Facilities – No.	
Yes If Yes	□ s (rega	No rding s	⊠ mall sca	Is This A Small Scale "Spot" Rezo Of Community Benefits? le spot rezoning) – Applicants Reas	oning Request Requiring Evaluation coning:
				Personal Benefits/Impact	Community Benefits/Impact
With	rezoni	ng			
With	out rez	oning			

STAFF COMMENTARY/RECOMMENDATION:

The original intended use of this parcel was for utilization of the County's Waste Water Treatment Facility to spray the affluent from the plant on trees. Technology at the time required 1 acre of land to every 100 gallons of affluent. New technology and possible partnership with the development community has diminished the amount of land required for handling affluent. Staff feels that the current highest and best use of the property due to its location (abuts U.S. 17/Interstate 87) and availability of infrastructure (water/sewer) is commercial uses proposed under requested zoning (Highway Commercial).

Consistency Statement: The requested zoning is consistent with Camden County's Comprehensive Plan as it has property identified as Mixed-Use Employment which uses are permitted in the Highway Commercial Zoning District.

Staff recommends approval of the rezoning as the uses in the proposed zoning classification are more appropriate than that of the existing zoning classification.



Zoning Map Amendment Application

OFFICIAL USE ONLY:
UDO Number: 2019 -5-28
Date Filed: 5/16/19
Amount Paid: <u>N/A</u>

Received By:_

Contact Info	rmation					
	APPLICANT			PROPERTY OWNER		
Name:	Camden County		Name:	Camden County		
Address:	330 U.S. 158 East		Address:	330 U.S. 158 East		
	Camden, NC 27921					
Telephone:	(252) 338-1919		Telephone:			
Fax:	(252) 333-1603		Fax:			
Email:	cbauman@camden	countync.gov	Email:			
LEGAL RELAT	IONSHIP OF APPLICA	NT TO PROPERT	Y OWNER: S	ame		
Property Info	ormation					
Physical Stree	et Address	Not addressed				
Location:		Intersection of U.S. 17 and McPherson Road				
Parcel ID Number(s):		01-7071-00-67-6843				
Total Parcel(s) Acreage:		Approximately 260 acres				
	Use of Property:	Agriculture and holding pond/spray fields for Sewer Plant affluent.				
		sa a Brisno nelivo e	n Edwin an an an an an	Banki san wasan ili kacamatan		
Request	Welf, and contributed a factor	White area to				
				strict: Highway Commercial (HC)		
				parcel(s): ⊠ Yes □ No		
Metes and Bo	ounds Description Pro	ovided: ഥ Yes	∐ No			
Community N	Meeting, if applicable	: Date Held: <u>5/</u>	<u>29/19</u> ; Location: <u>S</u>	outh Mills Fire Station		
best of my kn property for p	owledge, informatio	n, and belief. Fu ling zoning comp	urther, I hereby authoriate. All informat	his application is accurate to the orize county officials to enter my ion submitted and required as part		
Property Owner(s)/Applicant			17 may 19		

Note: Form must be signed by the owner(s) of record, contract purchaser(s), or other person(s) having a recognized property interest. If there are multiple property owners/applicants, a signature is required for each.

applio	able depicts the design standards of the site plan or map for a zoning map amo cation. Please make sure to include all applicable listed items to ensure all app ards are reviewed.	
Zonir	ng Map Amendment - Site Plan Design Standards and Submittal Checklist	
Date I	Received:	
Proje	ct Name:	
Applio	cant/Property Owner:	
Site P	lan or Map Design Standards Checklist	Checkoff
1 2 3 4	Lot / Parcel Dimensions Zoning Designation All Existing Physical Features (structures, buildings, streets, roads, etc.) Location and Dimensions of Any Proposed Construction may be submitted.	
Zonin	g Map Amendment Submittal Checklist	
ten bu	will use the following checklist to determine the completeness of your applicat usiness days of submittal. Please make sure all of the listed items are included. Pocess an application for further review until it is determined to be complete.	
Zonin	g Map Amendment: Staff Checklist	Checkoff
1	Complete Zoning Map Amendment Application	
2	Application Fee (\$650 plus \$10 Per Acre Over 10 Acres)	
3	Community Meeting Written Summary, If Applicable	
4	Site Plan or Map	
5	Metes and Bounds Survey, If Applicable	
6	5 Copies of Plans or Maps	
7	5 Hard Copies of ALL Documents	
8	1 PDF Digital Copy of All Plans AND Documents (on CD, not email)	
Staff I	Jse Only	
Pre-A	pplication Conference:	
Held (On: Location:	
Perso	n(s) Present:	
Comm	ents:	

Zoning Map Amendment Design Standards and Submittal Checklist

Jse Class / Main Category / Category "P"=Permitted, "S"=Special Use Permit, Blank=Prohibited	WL	HC
gricultural		
AGRICULTURE/HORTICULTURE		
All Agriculture/ Horticulture Uses	P	P
ANIMAL HUSBANDRY	*	
Animal Husbandry Uses (excluding stockyards and slaughterhouses)	P	
Stockyard/Slaughterhouse		
AGRICULTURAL SUPPORT		
Agricultural Research Facility	P	P
Agri-Education/ Agri-Entertainment	P	S
Distribution Hub for Agriculture Products	P	P
Equestrian Facility	P	S
Farm Machinery Sales, Rental, or Service	S	S
Farmers Market	P	P
Roadside Market	P	P
esidential		_
HOUSEHOLD LIVING USES		
Bungalow Court		
Duplex		
Live/Work Dwelling	S	
Manufactured Home	P	
Manufactured Home or Mobile Home Park		Ť
Mobile Home		
Multi-Family		S
Pocket Neighborhood		+
Quadraplex		P
Single-Family Attached		S
Single-Family Detached	P	
Triplex		P
Upper Story Residential		P
GROUP LIVING		
Dormitory		S
Family Care Home	P	-
Group Home	S	S
Rooming House	S	S

se Class / Main Category / Category "P"=Permitted, "S"=Special Use Permit, Blank=Prohibited	WL	HC
stitutional		
COMMUNITY SERVICES		
Community Center		P
Cultural Facility		S
Library		P
Museum		P
Senior Center		P
Youth Club Facility		P
DAY CARE		
Adult Day Care Center		P
Child Care Center	P	P
EDUCATIONAL FACILITIES		
Major		S
Moderate	S	P
Minor	P	P
GOVERNMENT FACILITIES		
Government Office	P	P
Government Maintenance, Storage, or Distribution Facility	S	P
HEALTH CARE FACILITIES		
Drug or Alcohol Treatment Facility		S
Hospital		S
Medical Treatment Facility	S	P
INSTITUTIONS		
Assisted Living Facility		S
Club or Lodge	S	P
Halfway House		S
Nursing Home		S
Psychiatric Treatment Facility		S
Religious Institution	S	P
PARKS AND OPEN AREAS		
Cemetery	S	S
Community Garden	P	
Park, Public or Private	P	P

Jse Class / Main Category / Category "P"=Permitted, "S"=Special Use Permit, Blank=Prohibited	WL	НС
PUBLIC SAFETY		
Police, Fire, or EMS Facility	S	P
Correctional Facility		
Security Training Facility		
TRANSPORTATION		
Airport	S	
Helicopter Landing Facility	S	S
Passenger Terminal, Surface Transportation		S
UTILITIES		
Utility, Major	P	P
Utility, Minor	P	P
ommercial		
ADULT AND SEXUALLY-ORIENTED BUSINESSES		
All Adult and Sexually-Oriented Businesses		
ANIMAL CARE	-	
Major	S	P
Minor	P	P
EATING ESTABLISHMENTS		
Restaurant, Major		P
Restaurant, Minor		P
Bar, Nightclub, or Dance Hall		S
OFFICES		
Major		S
Minor		P
PARKING, COMMERCIAL		
All		P
PERSONAL SERVICES		
Major		P
Minor		P
RECREATION/ENTERTAINMENT, INDOOR		-
Major		P
Minor		P

e Class / Main Category / Category "P"=Permitted, "S"=Special Use Permit, Blank=Prohibited	WL	НС
RECREATION/ENTERTAINMENT, OUTDOOR		
Major	S	S
Minor	S	P
Firing Range	S	
Water-Related Uses	S	
RETAIL SALES	TV .	
Flea Market		S
Grocery Store		P
Major		P
Minor		P
STORAGE, COMMERCIAL		
Major		P
Minor		P
TELECOMMUNICATIONS		
Antenna Collocation (on a Building)		P
Antenna Collocation (on a Tower)	Р	P
Small Wireless Facility	Р	P
Telecommunications Tower, Freestanding	S	S
Telecommunications Tower, Stealth	P	P
VEHICLE ESTABLISHMENT		
Major		P
Minor		P
VISITOR ACCOMMODATIONS		
Bed and Breakfast	P	
Campground	S	S
Hotel or Motel		S
dustrial		-
EXTRACTIVE INDUSTRY		
All	S	Т

e Class / Main Category / Category "P"=Permitted, "S"=Special Use Permit, Blank=Prohibited	WL	НС
INDUSTRIAL SERVICES	1	
Contractor Service		P
Crabshedding		
Fuel Oil or Bottled Gas Distributor		
General Industrial Service and Repair		S
Heavy Equipment Sales, Rental, or Service		P
Research and Development		P
MANUFACTURING AND PRODUCTION		
Manufacturing, Heavy		
Manufacturing, Light		P
POWER GENERATION		
Solar Array	S	S
Wind Energy Conversion Facility	S	S
WAREHOUSE AND FREIGHT MOVEMENT		
All		P
WASTE-RELATED SERVICES		
Incinerator		10
Land Application of Sludge/Septage		
Landfill		
Public Convenience Center or Transfer Station	S	P
Recycling Center	S	P
Salvage or Junkyard		\top
Waste Composting Facility	S	
WHOLESALE SALES		
Major		P
Minor		P

What could development look like in 20 to 30 years?



Neighborhood Meeting County US 17 Rezoning

May 30, 2019

Meeting started at 6:00 PM and ended at approximately 7:30 PM. In attendance were County Manager (Ken Bowman), Planning Director (Dan Porter), Permit Officer (Dave Parks), and 10 adjacent property owners.

Mr. Porter

Opened meeting stating that the County Manager Ken Bowman was representing the County as applicant in the rezoning of the county owned 250 acre tract adjacent to McPherson Rd. The neighborhood meeting is the very first step in the rezoning process and typically the applicant presents the proposal and the county staff is only present to address procedural questions. In this case the county is both the applicant and the reviewing staff.

Mr. Bowman

- Confirmed that those present understood the property proposed to be rezoned.
- Stated that County has had interest in both the Commerce Park north of this property and some prospects were interested in larger property.
- The US 17 corridor is attractive due to its proximity to Hampton Roads and also because water and sewer infrastructure is available.
- The possible development of the 3000 to 4000 acre Frank Williams's property in just north of the Virginia state line will also create spill over interest for this property.
- The county has made significant investment in the infrastructure including the \$1.1 million replacement of the sewer pond liner and obtaining a grant to upgrade the WWTP.
- County has received interest from one major prospect for using all the property for warehouses but the County is more interested in business that will create jobs and taxes.

Barry Lindsay 168 McPherson

- Concerned that the farmer and resident currently using the count property should not be forced to abandon the property without consideration of their long standing attachment and use of the property.
- Mr. Bowman assured that development of would not occur overnight and could be phased in a manner to minimize negative impacts.

Mr. Porter

Explained the rezoning process including the timing of the current request and that rezoning only
affected what uses could be placed on the property. Any development would require additional
applications, reviews, public hearings, and approvals by planning board and the board of
commissioners.

William Stafford – 102 Lake Drive had several questions and concerns:

- Have there been any formal or informal inquiries for purchasing the property
- What is the status of the 1 87 project and how will it impact any development of the property and when and how will citizens be able to make comments about the project.
- The county has made several promises in the past about buffering the neighborhood from first the spray field, and next the mega landfill, and even Camden Plantation but no action to create a buffer has taken place.
- Even though the county promotes to be supportive of small business and fiber optic line runs along US 17, high speed internet is not available to his small business. Mr. Porter noted that that fiber is a private company trunk line conduit to Virginia. Mr. Bowman noted that the County was working with and helped a company obtain a \$1.8 million grant to provide wireless service throughout the county

At this point there was a long extended discussion about the proposed NCDOT I 87 project related to several issue:

- The preliminary Feasibility study has been completed and show only "concepts" of the roadway but NCDOT assures that it is not a final design.
- Camden opposes Currituck County's efforts to route the road eastward through Camden to Moyock with a major large interchange that would take the county's property along with several other parcels surrounding McPherson. Camden Commissioners have gained state legislators' support in this opposition.
- The timing of I 87 is unknown at this time but NCDOT will continue to seek public input.
 However it is critical that the public take proactive efforts to keep track of the project. Best
 method is to track the NCDOT website related to Camden County. The County will post a link on
 the Camden website to assist.
- Funding for the project is also an unknown. The I 87 project sections have to compete in the State Transportation Improvement Program (STIP) that includes all projects of all modes of transportation throughout the Region and State. With very little dollars appropriated for rural eastern North Carolina most funding goes to higher priority local projects like Old Swamp Road, US 158 widening, NC 343 south improvement.
- Without more information about the project we can't stop development and wait for answers If and when the project materializes there will no doubt be takings of property through eminent domain and negotiations with impacted future property owners.

William & Vickie Stafford, Ellen Harvey, and Mrs. Bell

- Concerned about disturbing the rural surroundings and particularly with the Welcome Center and Dismal Swamp State Park directly across the highway.
- If development is inevitable the county should make sure it is developed correctly with adequate buffers and design standards
- Mr. Porter explained that new UDO regulation has better buffering requirements and additional requirements can be considered as the property is developed in a case by case basis.

 Mr. Bowman mentioned that the County might consider planting some buffering in advance of future development.

William Stafford – 102 Lake Drive

- Concerned about stormwater impacts of this development and other future development, not so
 much on his property but particularly on downstream properties. It alone is a serious concern that
 makes him oppose the proposed rezoning,.
- Mr. Porter explained the County's stormwater plan requirements and how they exceeded the state
 and most other counties' requirements. Every project must prepare stormwater improvement plan
 that is carefully reviewed, and must certify that the improvements have been constructed according
 to plans.
- Mr. Bowman added that the county has been able to get the Army Corps of Engineers and NCDOT to consider reinstalling large culverts as they widen US 158 west of Morgan's Corner to help drainage from the Dismal Swamp which will help alleviate flooding in the South Mills village.

Loretta Whitehurst

Although not present due to medical condition, she called and asked that meeting notes include her
opposition to the rezoning. She and her family own considerable land in the surrounding area that
has been farmed for generations and she opposes any new development that reduces the rural
farming culture of the county.

Others in attendance:

David Rudiger Amanda Jochens